

General Assembly

Raised Bill No. 317

February Session, 2010

LCO No. 1200

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Referred to Committee on Housing

Introduced by: (HSG)

AN ACT CONCERNING BUILDINGS LOCATED WITHIN THE FIVE-HUNDRED-YEAR FLOODPLAIN.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 25-68d of the 2010 supplement to the general
- statutes is repealed and the following is substituted in lieu thereof
- 3 (Effective October 1, 2010):
- 4 (a) [No] Except as provided in subsections (g) and (h) of this section,
- 5 <u>no</u> state agency shall undertake an activity or a critical activity within
- 6 or affecting the floodplain without first obtaining an approval or
- 7 approval with conditions from the commissioner of a certification
- 8 submitted in accordance with subsection (b) of this section or
- 9 exemption by the commissioner from such approval or approval with
- 10 conditions in accordance with subsection (d) of this section.
- 11 (b) Any state agency proposing an activity or critical activity within
- 12 or affecting the floodplain shall submit to the commissioner
- 13 information certifying that:
- 14 (1) The proposal will not obstruct flood flows or result in an adverse

- 15 increase in flood elevations, significantly affect the storage or flood 16 control value of the floodplains, cause an adverse increase in flood 17 velocities, or an adverse flooding impact upon upstream, downstream 18 or abutting properties, or pose a hazard to human life, health or 19 property in the event of a base flood or base flood for a critical activity;
- 20 (2) The proposal complies with the provisions of the National Flood 21 Insurance Program, [(44 CFR 59 et seq.)] 44 CFR 59 et seq., and any 22 floodplain zoning requirements adopted by a municipality in the area 23 of the proposal and the requirements for stream channel encroachment lines adopted pursuant to the provisions of section 22a-342; 24
 - (3) The agency has acquired, through public or private purchase or conveyance, easements and property in floodplains when the base flood or base flood for a critical activity is elevated above the increment authorized by the National Flood Insurance Program or the flood storage loss would cause adverse increases in such base flood flows;
 - (4) The proposal promotes long-term nonintensive floodplain uses and has utilities located to discourage floodplain development;
 - (5) The agency has considered and will use to the extent feasible flood-proofing techniques to protect new and existing structures and utility lines, will construct dikes, dams, channel alterations, seawalls, breakwaters or other structures only where there are no practical alternatives and will implement stormwater management practices in accordance with regulations adopted pursuant to section 25-68h; and
 - (6) The agency has flood forecasting and warning capabilities consistent with the system maintained by the National Weather Service and has a flood preparedness plan.
 - (c) The commissioner shall make a decision either approving, approving with conditions or rejecting a certification not later than ninety days after receipt of such certification, except that in the case of an exemption any decision shall be made ninety days after the close of

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- the hearing. If a certification is rejected, the agency shall be entitled to a hearing in accordance with the provisions of sections 4-176e, 4-177, 4-177c and 4-180.
- 49 (d) Any state agency proposing an activity or critical activity within 50 or affecting the floodplain may apply to the commissioner for 51 exemption from the provisions of subsection (b) of this section. Such 52 application shall include a statement of the reasons why such agency is 53 unable to comply with said subsection and any other information the 54 commissioner deems necessary. The commissioner, at least thirty days 55 before approving, approving with conditions or denying any such 56 application, shall publish once in a newspaper having a substantial 57 circulation in the affected area notice of: (1) The name of the applicant; 58 (2) the location and nature of the requested exemption; (3) the tentative 59 decision on the application; and (4) additional information the 60 commissioner deems necessary to support the decision to approve, 61 approve with conditions or deny the application. There shall be a 62 comment period following the public notice during which period 63 interested persons and municipalities may submit written comments. 64 After the comment period, the commissioner shall make a final 65 determination to either approve the application, approve the 66 application with conditions or deny the application. The commissioner 67 may hold a public hearing prior to approving, approving with 68 conditions or denying any application if in the discretion of the 69 commissioner the public interest will be best served thereby, and the 70 commissioner shall hold a public hearing upon receipt of a petition 71 signed by at least twenty-five persons. Notice of such hearing shall be 72 published at least thirty days before the hearing in a newspaper 73 having a substantial circulation in the area affected. The commissioner 74 may approve or approve with conditions such exemption if the 75 commissioner determines that (A) the agency has shown that the 76 activity or critical activity is in the public interest, will not injure 77 persons or damage property in the area of such activity or critical 78 activity, complies with the provisions of the National Flood Insurance 79 Program, and, in the case of a loan or grant, the recipient of the loan or

grant has been informed that increased flood insurance premiums may result from the activity or critical activity. An activity shall be considered to be in the public interest if it is a development subject to environmental remediation regulations adopted pursuant to section 22a-133k and is in or adjacent to an area identified as a regional center, neighborhood conservation area, growth area or rural community center in the State Plan of Conservation and Development pursuant to chapter 297, or (B) in the case of a flood control project, such project meets the criteria of subparagraph (A) of this subdivision and is more cost-effective to the state and municipalities than a project constructed to or above the base flood or base flood for a critical activity. Following approval for exemption for a flood control project, the commissioner shall provide notice of the hazards of a flood greater than the capacity of the project design to each member of the legislature whose district will be affected by the project and to the following agencies and officials in the area to be protected by the project: The planning and zoning commission, the inland wetlands agency, the director of civil defense, the conservation commission, the fire department, the police department, the chief elected official and each member of the legislative body, and the regional planning agency. Notice shall be given to the general public by publication in a newspaper of general circulation in each municipality in the area in which the project is to be located.

(e) The use of a mill that is located on a brownfield, as defined in section 32-9kk, shall be exempt from the certification requirements of subdivision (4) of subsection (b) of this section, provided the agency demonstrates: (1) The activity is subject to the environmental remediation requirements of the regulations adopted pursuant to section 22a-133k, (2) the activity is limited to the areas of the property where historical mill uses occurred, (3) any critical activity is above the [five hundred year] <u>five-hundred-year</u> flood elevation, and (4) the activity complies with the provisions of the National Flood Insurance Program.

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- (f) The failure of any agency to comply with the provisions of this section or any regulations adopted pursuant to section 25-68c shall be grounds for revocation of the approval of the certification.
- 116 (g) The provisions of this section shall not apply to any proposal by 117 the Department of Transportation for a project within a drainage basin 118 of less than one square mile.
- 119 (h) The provisions of this section shall not apply to any state agency 120 proposing an activity or critical activity involving existing housing 121 units that are (1) part of the state housing loan portfolio, and (2) 122 located within the five-hundred-year flood elevation, provided such 123 units were built in compliance with the flood map in place at the time 124 of construction.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	October 1, 2010	25-68d

HSG Joint Favorable C/R

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